



June 2017

SORNA Substantial Implementation Review Coeur d'Alene Tribe

The U.S. Department of Justice, Office of Justice Programs, Office of Sex Offender Sentencing, Monitoring, Apprehending, Registering, and Tracking (SMART) would like to thank the Coeur d'Alene Tribe for the extensive work that has gone into their effort to substantially implement Title I of the Adam Walsh Act, the Sex Offender Registration and Notification Act (SORNA). The SMART Office has completed its review of the Coeur d'Alene Tribe's SORNA substantial implementation package and has found that the Coeur d'Alene Tribe has substantially implemented SORNA.

On July 23, 2011, the Coeur d'Alene Tribe submitted a substantial implementation package that included the Coeur d'Alene Tribe Sex Offender Registration and Notification law, Coeur d'Alene Tribe Sex Offender Registration and Notification Policies and Procedures Manual and various related forms. The Coeur d'Alene Tribe submitted revisions to their Sex Offender Registration Act-Ordinance and Tribal Sex Offender Registration Policies and Procedures Manual on April 22, 2014; March 10, 2016; and January 6, 2017. In addition, email and phone correspondence with the Coeur d'Alene Tribe filled in gaps in information and procedure, which informed our review.

The Coeur d'Alene Tribe has entered into a memoranda of understanding with Idaho. Pursuant to this agreement, the state carries out the bulk of the sex offender registration tasks required by SORNA. While Idaho has not substantially implemented SORNA, the Coeur d'Alene Tribe has elected to carry out the SORNA-required tasks that the state does not. The areas in which the tribe enhances the state's efforts are noted in this review.

Our review of these materials follows the outline of the SMART Office Substantial Implementation Checklist-Revised, which contains 14 sections addressing the SORNA requirements. Under each section, we indicate whether the Coeur d'Alene Tribe meets the SORNA requirements of that section or deviates from the requirements in some way. In the instances of deviation, we specify that the departure from the particular requirement does not substantially disserve the purpose of that requirement. In other words, the Coeur d'Alene Tribe is encouraged to work toward rectifying the deviation from the requirement in order to achieve full implementation of SORNA, but this is not necessary for substantial implementation purposes.

I. Immediate Transfer of Information

SORNA requires that when an offender initially registers and/or updates his or her information in a jurisdiction, that the initial registration information or updated information be immediately sent to other jurisdictions where the offender has to register, as well as to the National Crime Information Center's National Sex Offender Registry (NCIC/NSOR) and the jurisdiction's public sex offender registry website.

The Coeur d'Alene Tribe relies on Idaho to carry out the SORNA requirements in this section. As described within the state's review, the SMART Office has determined that the deviation in the state's practices does not substantially disserve the purposes of this requirement.¹

II. Offenses that Must Be Included in the Registry

SORNA requires that certain federal, military and foreign offenses are included in a jurisdiction's registration scheme. In addition, SORNA requires that the jurisdiction capture certain sex offenses, both offenses from its jurisdiction and from other SORNA registration jurisdictions, in its registration scheme. SORNA also requires that certain adjudications of delinquency are included in a jurisdiction's registration scheme.

The Coeur d'Alene Tribe relies on Idaho to carry out the SORNA requirements in this section. As described within the state's review, the SMART Office has determined that the deviation in the state's practices does not substantially disserve the purposes of this requirement.

III. Tiering of Offenses

SORNA requires that offenses be classified based on the nature of the offense of conviction. The Coeur d'Alene Tribe correctly places federal, state and tribal statutes at least within the minimum appropriate SORNA tiers.

The Coeur d'Alene Tribe relies on Idaho to carry out the SORNA requirements in this section. As described within the state's review, the SMART Office has determined that the deviation in the state's practices does not substantially disserve the purposes of this requirement.

IV. Required Registration Information

SORNA requires that the jurisdiction collect certain pieces of information from and for each offender that it registers, and requires that the jurisdiction keep that registration information, in a digitized form, in its registry.

The Coeur d'Alene Tribe relies on Idaho to carry out the SORNA requirements in this section. As described within the state's review, the SMART Office has determined that the deviation in the state's practices does not substantially disserve the purposes of this requirement.

V. Where Registration is Required

SORNA requires that the jurisdiction register an offender if the jurisdiction is the one in which he or she is convicted or incarcerated. In addition, SORNA requires that the jurisdiction register offenders who reside, work or attend school in the jurisdiction.

¹ The SMART Office SORNA Substantial Implementation Review for the State of Idaho is appended to the end of the Coeur d'Alene Tribe's review.

The Coeur d'Alene Tribe relies on Idaho to carry out the SORNA requirements in this section. As described within the state's review, the SMART Office has determined that Idaho meets all of the SORNA requirements in this section.

VI. Initial Registration: Timing and Notice

SORNA requires that when an offender is incarcerated within the jurisdiction, registration must occur before release from imprisonment for the registration offense. Similarly, when an offender is sentenced within the jurisdiction, but not incarcerated, SORNA requires that registration occur within three business days of sentencing. Finally, when an offender has been convicted, sentenced or incarcerated in another jurisdiction (including federal or military court), the jurisdiction must register the offender within three business days of the offender establishing residence, employment or school attendance within the jurisdiction. SORNA also requires that, during the initial registration process, the jurisdiction inform the offender of his registration duties and require the offender to acknowledge in writing that he understands those duties.

The Coeur d'Alene Tribe relies on Idaho to carry out the SORNA requirements in this section. As described within the state's review, the SMART Office has determined that the deviation in the state's practices does not substantially disserve the purposes of this requirement.

VII. Initial Registration: Retroactive Classes of Offenders

SORNA requires that each registration jurisdiction have a procedure in place to recapture three categories of sex offenders: those who are currently incarcerated or under supervision, either for the predicate sex offense or for some other crime; those who are already registered or subject to a pre-existing sex offender registration requirement under the jurisdiction's law; and those who reenter the jurisdiction's criminal justice system because of a conviction for some other felony crime (whether or not it is a sex offense).

The Coeur d'Alene Tribe relies on Idaho to carry out the SORNA requirements in this section. As described within the state's review, the SMART Office has determined that the deviation in the state's practices does not substantially disserve the purposes of this requirement.

VIII. Keeping the Registration Current

SORNA requires that when a sex offender resides in a jurisdiction, he or she must immediately appear in person to update his or her name, residence, employment, school attendance and termination of residence. SORNA also requires that when an offender resides in a jurisdiction, he or she must immediately update any changes to his or her email addresses, internet identifiers, telephone communications, vehicle information and temporary lodging information.

When an offender works in a jurisdiction, but does not reside or attend school there, SORNA requires that the offender immediately appear in person to update employment-related information. When an offender attends school in a jurisdiction, but does not reside or work there,

SORNA requires that the offender immediately appear in person to update school-related information.

SORNA also requires that when an offender resides in a jurisdiction and intends to travel outside the United States, he or she must notify the residence jurisdiction at least 21 days in advance of such travel.

In addition, SORNA requires that when an offender notifies the jurisdiction of his or her intent to relocate to another country to live, work or attend school, that the jurisdiction do three things: immediately notify any other jurisdiction where the offender is either registered, or is required to register, of that updated information; immediately notify the United States Marshals Service; and immediately update NCIC/NSOR.

The Coeur d'Alene Tribe relies on Idaho to carry out most of the SORNA requirements in this section, though the tribe will carry out the international travel requirements described above. As described within the state's review, the SMART Office has determined that the deviation in the state's practices does not substantially disserve the purposes of this requirement.

IX. Verification/Appearance Requirements

SORNA requires that offenders register for a duration of time, and make in-person appearances at the registering agency, based on the tier of the offense of conviction. SORNA requires that offenders register for a duration of time based on the tier of the offense of conviction. Specifically, SORNA requires that SORNA Tier I offenders register for 15 years, SORNA Tier II offenders register for 25 years and SORNA Tier III offenders register for life.

SORNA also requires that offenders make in-person appearances at the registering agency based on the tier of the offense of conviction. Specifically, SORNA requires that SORNA Tier I offenders appear once a year, that SORNA Tier II offenders appear every six months and that SORNA Tier III offenders appear every three months.

In addition, SORNA creates certain requirements under which a jurisdiction can allow an offender to have a reduced registration period.

A. Duration of Registration

The Coeur d'Alene Tribe requires that offenders register for the following duration of time after their release from incarceration or sentencing: Tier I offenders register for 15 years, Tier II offenders register for 25 years and Tier III offenders register for life.

B. Frequency of Registration

Because Idaho does not meet the SORNA requirements of this section, the Coeur d'Alene Tribe requires that offenders appear in person at Coeur d'Alene Tribe Department of Public Safety for purposes of verification and keeping their registration current from the time of release from custody (for a sex offender who is incarcerated for the offense) or

from the date of sentencing (for a sex offender who is not incarcerated for the offense), as follows: Tier I (every 12 months); Tier II (every six months); and Tier III (once every three months). Pursuant to the tribe's policy, the tribe will perform in-person verification for sex offenders requiring verifications beyond that which the state will perform.

C. Reduction of Registration Period:

The Coeur d'Alene Tribe permits a Tier I offender to have his or her period of registration reduced to 10 years if he or she has maintained a clean record for 10 consecutive years, and an offender may have his or her period of registration reduced to 25 years if he or she was adjudicated delinquent of an offense as a juvenile that required Tier III registration and he or she has maintained a clean record for 25 consecutive years.

D. Clean Record Requirement:

A sex offender has a clean record if he or she has satisfied the following requirements: 1) he or she has not been convicted of any offense, for which imprisonment for more than one year may be imposed, 2) he or she has not been convicted of any sex offense, 3) he or she has successfully completed, without revocation, any period of supervised release, probation or parole and 4) he or she has successfully completed an appropriate sex offender treatment program certified by the tribe, another jurisdiction or by the Attorney General of the United States.

The Coeur d'Alene Tribe relies on Idaho to carry out most of the SORNA requirements in this section, though the tribe will carry out in-person sex offender verifications where necessary. As described within the state's review, the SMART Office has determined that the remaining deviations in the state's practices do not substantially disserve the purposes of this requirement.

X. Public Registry Website Requirements

SORNA requires that each jurisdiction maintain a public sex offender registry website and publish certain registration information on that website. SORNA also requires that certain information not be displayed on a jurisdiction's public registry website. SORNA also requires that a jurisdiction's website be listed on the Dru Sjodin National Sex Offender Public Website (NSOPW).

Because Idaho does not meet the SORNA requirements of this section, the Coeur d'Alene Tribe has elected to share employer address information directly with the public by making it available for review at the tribe's police department.

The Coeur d'Alene Tribe relies on Idaho to carry out most of the SORNA requirements in this section, though the tribe will provide "employer address" information as referenced above. As described within the state's review, the SMART Office has determined that the remaining deviations in the state's practices do not substantially disserve the purposes of this requirement.

XI. Community Notification

SORNA requires that each jurisdiction disseminate certain initial and updated registration information to particular agencies within the jurisdiction. In addition, SORNA requires that each jurisdiction also disseminate certain initial and updated registration information to the community.

The Coeur d'Alene Tribe relies on Idaho to carry out the SORNA requirements in this section. As described within the state's review, the SMART Office has determined that the deviation in the state's practices does not substantially disserve the purposes of this requirement.

XII. When a Sex Offender Fails to Appear for Registration

SORNA requires that when a jurisdiction is notified that a sex offender intends to reside, be employed or attend school in its jurisdiction, and that offender fails to appear for registration as required, that the jurisdiction receiving that notice inform the originating jurisdiction (the jurisdiction that provided the initial notification) that the sex offender failed to appear for registration.

The Coeur d'Alene Tribe relies on Idaho to carry out the SORNA requirements in this section. As described within the state's review, the SMART Office has determined that the deviation in the state's practices does not substantially disserve the purposes of this requirement.

XIII. When a Jurisdiction Has Information That a Sex Offender May Have Absconded

SORNA requires that when a jurisdiction has information that a sex offender may have absconded that the jurisdiction take certain actions to investigate the absconder and notify various law enforcement agencies.

The Coeur d'Alene Tribe relies on Idaho to carry out the SORNA requirements in this section. As described within the state's review, the SMART Office has determined that Idaho meets all of the SORNA requirements in this section.

XIV. Other Considerations

There are no additional considerations.

Conclusion

The Coeur d'Alene Tribe has put forth exceptional work and effort in substantially implementing SORNA and enhancing their sex offender registration and notification system.