



February 2018

SORNA Substantial Implementation Review Crow Creek Sioux Tribe of the Crow Creek Reservation

The U.S. Department of Justice, Office of Justice Programs, Office of Sex Offender Sentencing, Monitoring, Apprehending, Registering, and Tracking (SMART) would like to thank the Crow Creek Sioux Tribe of the Crow Creek Reservation (Crow Creek Sioux Tribe) for the extensive work that has gone into its effort to substantially implement Title I of the Adam Walsh Act, the Sex Offender Registration and Notification Act (SORNA). The SMART Office has completed its review of the Crow Creek Sioux Tribe's SORNA substantial implementation packet and has found that the Crow Creek Sioux Tribe has substantially implemented SORNA.

On October 27, 2014, the Crow Creek Sioux Tribe submitted a substantial implementation package that included the tribe's sex offender registration code, policies and procedures and various related forms. Subsequent to collaboration with the SMART Office, the Crow Creek Sioux Tribe submitted revised materials on October 17, 2017. In addition, email and phone correspondence with the Crow Creek Sioux Tribe filled in information gaps about procedures, which informed our review.¹

Our review of these materials follows the outline of the SMART Office Substantial Implementation Checklist-Revised, which contains 14 sections addressing the SORNA requirements. Under each section, we indicate whether the Crow Creek Sioux Tribe meets the SORNA requirements of that section or deviates from the requirements in some way. In the instances of deviation, we specify that the departure from the particular requirement does not substantially disserve the purpose of that requirement. In other words, the Crow Creek Sioux Tribe is encouraged to work toward rectifying the deviation from the requirement in order to achieve full implementation of SORNA, but this is not necessary for substantial implementation purposes.

I. Immediate Transfer of Information

SORNA requires that when an offender initially registers and/or updates his or her information in a jurisdiction, that the initial registration information or updated information be immediately sent to other jurisdictions where the offender has to register, as well as to the National Crime Information Center National Sex Offender Registry (NCIC/NSOR) and the jurisdiction's public sex offender registry website.

¹ The Crow Creek Sioux Tribe has entered into a cooperative agreement with South Dakota wherein the tribe shares sex offender registration information and materials directly with the state to accomplish tasks the tribe cannot complete or that complement the tribe's sex offender registration program.

Pursuant to a cooperative agreement with South Dakota, the Crow Creek Sioux Tribe shares sex offender registration information with the state for entry into NCIC/NSOR.

The Crow Creek Sioux Tribe meets all of the SORNA requirements in this section.

II. Offenses That Must Be Included in the Registry

SORNA requires that certain federal, military and foreign offenses are included in a jurisdiction's registration scheme. In addition, SORNA requires that the jurisdiction capture certain sex offenses, both offenses from its jurisdiction and from other SORNA registration jurisdictions, in its registration scheme. SORNA also requires that certain adjudications of delinquency are included in a jurisdiction's registration scheme.

The Crow Creek Sioux Tribe meets all of the SORNA requirements in this section.

III. Tiering of Offenses

SORNA requires that offenses be classified based on the nature of the offense of conviction. The Crow Creek Sioux Tribe correctly places federal, state and tribal statutes at least within the minimum appropriate SORNA tiers.

The Crow Creek Sioux Tribe meets all of the SORNA requirements in this section.

IV. Required Registration Information

SORNA requires that the jurisdiction collect certain pieces of information from and for each offender that it registers, and requires that the jurisdiction keep that registration information, in a digitized form, in its registry.

The Crow Creek Sioux Tribe meets all of the SORNA requirements in this section.

V. Where Registration Is Required

SORNA requires that the jurisdiction register an offender if the jurisdiction is the one in which he or she is convicted or incarcerated. In addition, SORNA requires that the jurisdiction register offenders who reside, work or attend school in the jurisdiction.

The Crow Creek Sioux Tribe meets all of the SORNA requirements in this section.

VI. Initial Registration: Timing and Notice

SORNA requires that when an offender is incarcerated within the jurisdiction, registration must occur before release from imprisonment for the registration offense. Similarly, when an offender is sentenced within the jurisdiction, but not incarcerated, SORNA requires that registration occur within three business days of sentencing. Finally, when an offender has been convicted, sentenced or incarcerated in another jurisdiction (including federal or military court),

the jurisdiction must register the offender within three business days of the offender establishing residence, employment or school attendance within the jurisdiction. SORNA also requires that, during the initial registration process, the jurisdiction inform the offender of his or her registration duties and require the offender to acknowledge in writing that he or she understands those duties.

The Crow Creek Sioux Tribe meets all of the SORNA requirements in this section.

VII. Initial Registration: Retroactive Classes of Offenders

SORNA requires that each registration jurisdiction have a procedure in place to recapture three categories of sex offenders: those who are currently incarcerated or under supervision, either for the predicate sex offense or for some other crime; those who are already registered or subject to a pre-existing sex offender registration requirement under the jurisdiction's law; and those who re-enter the jurisdiction's criminal justice system because of a conviction for some other felony crime (whether or not it is a sex offense).

The Crow Creek Sioux Tribe meets all of the SORNA requirements in this section.

VIII. Keeping the Registration Current

SORNA requires that when a sex offender resides in a jurisdiction, he or she must immediately appear in person to update his or her name, residence, employment, school attendance and termination of residence. SORNA also requires that when an offender resides in a jurisdiction, he or she must immediately update any changes to his or her email addresses, internet identifiers, telephone communications, vehicle information and temporary lodging information.

When an offender works in a jurisdiction, but does not reside or attend school there, SORNA requires that the offender immediately appear in person to update employment-related information. When an offender attends school in a jurisdiction, but does not reside or work there, SORNA requires that the offender immediately appear in person to update school-related information.

SORNA also requires that when an offender resides in a jurisdiction and intends to travel outside the United States, he or she must notify the residence jurisdiction at least 21 days in advance of such travel.

In addition, SORNA requires that when an offender notifies the jurisdiction of his or her intent to relocate to another country to live, work or attend school, that the jurisdiction do three things: immediately notify any other jurisdiction where the offender is either registered, or is required to register, of that updated information; immediately notify the United States Marshals Service; and immediately update NCIC/NSOR.

Pursuant to a cooperative agreement with South Dakota, the Crow Creek Sioux Tribe shares sex offender registration information with the state for entry into NCIC/NSOR.

The Crow Creek Sioux Tribe meets all of the SORNA requirements in this section.

IX. Verification/Appearance Requirements

SORNA requires that offenders register for a duration of time, and make in-person appearances at the registering agency, based on the tier of the offense of conviction. SORNA requires that offenders register for a duration of time based on the tier of the offense of conviction. Specifically, SORNA requires that Tier I offenders register for 15 years, Tier II offenders register for 25 years and Tier III offenders register for life.

SORNA also requires that offenders make in-person appearances at the registering agency based on the tier of the offense of conviction. Specifically, SORNA requires that Tier I offenders appear once a year, that Tier II offenders appear every six months and that Tier III offenders appear every three months.

In addition, SORNA creates certain requirements under which a jurisdiction can allow an offender to have a reduced registration period.

A. Duration of Registration

The Crow Creek Sioux Tribe requires that offenders register for the following duration of time after their release from incarceration or sentencing: Tier I offenders register for 15 years, Tier II offenders register for 25 years and Tier III offenders register for life.

B. Frequency of Registration

The Crow Creek Sioux Tribe requires that offenders appear in person at the Crow Creek Sioux Tribe Sex Offender Registrar's Office for purposes of verification and keeping their registration current from the time of release from custody (for a sex offender who is incarcerated for the offense) or from the date of sentencing (for a sex offender who is not incarcerated for the offense), as follows: Tier I, every 12 months; Tier II, every six months; and Tier III, once every three months.

C. Reduction of Registration Period

The Crow Creek Sioux Tribe permits a Tier I offender to have his or her period of registration reduced to 10 years if he or she has maintained a clean record for 10 consecutive years, and an offender may have his or her period of registration reduced to 25 years if he or she was adjudicated delinquent of an offense as a juvenile that required Tier III registration and he or she has maintained a clean record for 25 consecutive years.

D. Clean Record Requirement

A sex offender registered with the Crow Creek Sioux Tribe has a clean record if he or she has satisfied the following requirements: 1) he or she has not been convicted of any offense, for which imprisonment for more than one year may be imposed; 2) he or she has not been convicted of any new sex offense; 3) he or she has successfully completed, without revocation, any period of supervised release, probation or parole; and 4) he or she has successfully completed an appropriate sex offender treatment program certified by the tribe, another jurisdiction or by the Attorney General of the United States.

The Crow Creek Sioux Tribe meets all of the SORNA requirements in this section.

X. Public Registry Website Requirements

SORNA requires that each jurisdiction maintain a public sex offender registry website and publish certain registration information on that website. SORNA also requires that certain information not be displayed on a jurisdiction's public registry website. SORNA also requires that a jurisdiction's website be listed on the Dru Sjodin National Sex Offender Public Website (NSOPW).

The Crow Creek Sioux Tribe does not operate its own public sex offender registry website. Rather, the tribe's sex offenders are posted on South Dakota's public website. South Dakota deviates from SORNA in that South Dakota does not include employer address, school address or vehicle information of the offender on its public registry website. South Dakota also does not currently list the citation to the statute under which the offender was convicted; however, the state has completed an upgrade that will allow it to have, for each offender, an active link to the text of the registration offense(s) for which the offender has been convicted.

Although South Dakota does not include employer address, school address or vehicle information of the offender on its public registry website, the state does provide a notice on its public registry website informing the public that such information is available and provides instructions on how to access it. Sex offender registration information submitted by the Crow Creek Sioux Tribe is available at county sheriffs' offices across the state.

These deviations do not substantially disserve the purpose of the SORNA requirements in this section.

XI. Community Notification

SORNA requires that each jurisdiction disseminate certain initial and updated registration information to particular agencies within the jurisdiction. In addition, SORNA requires that each jurisdiction also disseminate certain initial and updated registration information to the community.

Pursuant to a cooperative agreement with South Dakota, the Crow Creek Sioux Tribe shares sex offender registration information with the state for dissemination and also engages in

local community notification efforts. For example, the Crow Creek Sioux Tribe has installed digital monitors displaying registered sex offenders' information and registry contact information in key public spaces within the community.

The Crow Creek Sioux Tribe meets all of the SORNA requirements in this section.

XII. When a Sex Offender Fails to Appear for Registration

SORNA requires that when a jurisdiction is notified that a sex offender intends to reside, be employed or attend school in its jurisdiction, and that offender fails to appear for registration as required, that the jurisdiction receiving that notice inform the originating jurisdiction (the jurisdiction that provided the initial notification) that the sex offender failed to appear for registration.

The Crow Creek Sioux Tribe meets all of the SORNA requirements in this section.

XIII. When a Jurisdiction Has Information That a Sex Offender May Have Absconded

SORNA requires that when a jurisdiction has information that a sex offender may have absconded, that the jurisdiction take certain actions to investigate the absconder and notify various law enforcement agencies.

Pursuant to a cooperative agreement with South Dakota, the Crow Creek Sioux Tribe shares sex offender registration information with the state for investigation and to share with other law enforcement agencies.

The Crow Creek Sioux Tribe meets all of the SORNA requirements in this section.

XIV. Other Considerations

There are no additional considerations.

Conclusion

The Crow Creek Sioux Tribe has put forth exceptional work and effort in substantially implementing SORNA and enhancing their sex offender registration and notification system.