



December 2022

## **SORNA Substantial Implementation Review Colorado River Indian Tribes — Revised**

The U.S. Department of Justice, Office of Justice Programs, Office of Sex Offender Sentencing, Monitoring, Apprehending, Registering, and Tracking (SMART) thanks the Colorado River Indian Tribes for its effort to substantially implement Title I of the Adam Walsh Act, the Sex Offender Registration and Notification Act (SORNA). The SMART Office has completed its review of the SORNA substantial implementation materials submitted by Colorado River Indian Tribes and has determined that Colorado River Indian Tribes continues to substantially implement SORNA.

In July 2013, the SMART Office issued an initial substantial implementation review, finding that Colorado River Indian Tribes had substantially implemented SORNA. However, the review noted that the tribe was one of several in Arizona that was unable to submit sex offender information directly to the National Crime Information Center, National Sex Offender Registry (NCIC/NSOR), as required by SORNA.<sup>1</sup> The initial review found that although the tribe did not meet the SORNA requirement as it relates to NCIC/NSOR information sharing, it was due to obstacles outside of its control. Colorado River Indian Tribes thereafter sought to sign memoranda of agreement with the state of Arizona and neighboring counties, arranging for the state and/or local counties to enter registration information into NCIC/NSOR on behalf of the tribe.

In January 2019, the Department of Justice deployed the Tribal Access Program (TAP)<sup>2</sup> to Colorado River Indian Tribes, enabling the tribe's SORNA program to directly access and submit data to national crime information databases, including NCIC/NSOR. As of the date of this report, the tribe continues to participate in TAP and submit registration information to NCIC/NSOR. Accordingly, this review has been revised to reflect that Colorado River Indian Tribes no longer deviates from SORNA's information sharing requirements (section I).

For this review, the SMART Office reviewed the tribe's sex offender registration laws, relevant statutes, policies, public registry website information, sex offender registration forms and other related materials. In addition, email and phone correspondence with the tribe's police department informed this review.

This review is exhaustive and details each area in which Colorado River Indian Tribes has met SORNA standards. This review follows the outline of the SMART Office Substantial Implementation Checklist-Revised, and contains 11 sections addressing the SORNA

---

<sup>1</sup> Arizona does not authorize tribal agencies to submit registration information into NCIC/NSOR through the state system unless the sex offender is concurrently registered with the state. Additionally, FBI/CJIS does not have an alternate solution.

<sup>2</sup> TAP, launched by the Department of Justice in 2015, provides a mechanism for participating tribes to directly access national crime information databases. DOJ serves as the CJIS Systems Agency for selected tribes rather than the state in which tribal land is located.

requirements. Each section indicates Colorado River Indian Tribes meets the SORNA requirements of that section.

## **I. Immediate Notification and Exchange of Information**

SORNA requires that when an offender initially registers and/or updates their information in a jurisdiction, that the initial registration information or updated information be immediately sent to each jurisdiction(s) where the offender has to register—where the offender lives, works and/or goes to school—through the SORNA Exchange Portal or other means, as well as sent to NCIC/NSOR and the jurisdiction’s public sex offender registry website. Notification must also be provided to appropriate law enforcement agencies, supervision agencies and any agency responsible for conducting employment-related background checks under 34 U.S.C. § 40102(a) in each jurisdiction where the offender is registered.

Colorado River Indian Tribes meets all of the SORNA requirements in this section.

## **II. Offenses That Must Be Included in the Registry**

SORNA requires that a jurisdiction capture certain sex offenses, both from the jurisdiction itself and from other SORNA registration jurisdictions, in its registration scheme. In addition, SORNA requires certain federal, military and foreign offenses be included in a jurisdiction’s registration scheme. SORNA also requires that certain adjudications of delinquency be included in a jurisdiction’s registration scheme.

Colorado River Indian Tribes meets all of the SORNA requirements in this section.

## **III. Required Registration Information**

SORNA requires the jurisdiction collect certain information from, and for, each offender that it registers, and requires that the jurisdiction keep that registration information in its registry, in a digitized form.

Colorado River Indian Tribes meets all of the SORNA requirements in this section.

## **IV. Where Registration Is Required**

SORNA requires the jurisdiction register an offender if the offender was convicted or incarcerated in that jurisdiction. In addition, SORNA requires that the jurisdiction register offenders who live, work and/or go to school in the jurisdiction.

Colorado River Indian Tribes meets all of the SORNA requirements in this section.

## **V. Initial Registration: Generally**

SORNA requires registration of an offender who is incarcerated within the jurisdiction before release from imprisonment for the registration offense. Similarly, when an offender is sentenced

in the jurisdiction, but not incarcerated, SORNA requires registration within three business days of sentencing. Additionally, when an offender has been convicted, sentenced or incarcerated in another jurisdiction (including federal or military court), the jurisdiction must register the offender within three business days of the offender establishing residence, employment or school attendance within the jurisdiction. Finally, SORNA requires that, during the initial registration process, the jurisdiction inform the offender of their registration duties and require the offender acknowledge in writing that they understand those duties.

Colorado River Indian Tribes meets all of the SORNA requirements in this section.

## **VI. Initial Registration: Retroactive Classes of Offenders**

SORNA applies to sex offenders convicted prior to the enactment of SORNA or its implementation in the jurisdiction, if they are prisoners, supervisees, or registrants at the time of implementation, or if they reenter the system because of subsequent criminal convictions.

Colorado River Indian Tribes meets all of the SORNA requirements in this section.

## **VII. Keeping the Registration Current**

SORNA requires registered sex offenders immediately appear in person to the registering agency in their jurisdiction of residence to update their name, residence, employment, school attendance and termination of residence. SORNA also requires sex offenders immediately update the registering agency in their jurisdiction of residence about any changes to their email addresses, internet identifiers, telephone communications, vehicle information and temporary lodging information.

When an offender works in a jurisdiction, but does not reside or attend school there, SORNA requires the offender immediately appear in person to update employment-related information. When an offender attends school in a jurisdiction, but does not reside or work there, SORNA requires the offender immediately appear in person to update school-related information.

SORNA also requires that, when an offender intends to travel outside the United States, the offender notify the registering agency in their jurisdiction of residence at least 21 days in advance of such travel.

In addition, SORNA requires that, when an offender notifies the jurisdiction of intent to relocate to another country to live, work or attend school, or intent to travel to another country, the jurisdiction must do three things: 1) immediately notify any other jurisdiction where the offender is either registered or is required to register of that updated information; 2) immediately notify the United States Marshals Service; and 3) immediately update NCIC/NSOR.

Colorado River Indian Tribes meets all of the SORNA requirements in this section.

## **VIII. Offense Tiering and Verification/Appearance Requirements**

SORNA requires offenses be classified into three tiers based on the nature and seriousness of the offense, the age of the victim, and the extent of the offender's recidivism and that the tier of the conviction offense determines the duration of registration and frequency of in-person appearances.

### **A. Offense Tiering**

The SMART Office has reviewed all Colorado River Indian Tribes relevant statutes and has identified the tribe's classification of these statutes within the tiering policy structure created by SORNA. Colorado River Indian Tribes tiers its statutes in accordance with SORNA.

### **B. Duration of Registration**

SORNA requires offenders register for a duration of time based on the tier of the offense of conviction. Specifically, SORNA requires tier I offenders register for 15 years, tier II offenders register for 25 years and tier III offenders register for life.

Colorado River Indian Tribes requires all offenders to register for life, which conforms with SORNA requirements.

### **C. Frequency of Registration**

SORNA requires offenders make in-person appearances at the registering agency based on the tier of the offense of conviction. Specifically, SORNA requires tier I offenders appear once a year, tier II offenders appear every six months and tier III offenders appear every three months.

Colorado River Indian Tribes requires all offenders to make in-person verification appearances every 90 days, which conforms with SORNA requirements.

### **D. Reduction of Registration Periods**

SORNA creates certain requirements, including a clean record, under which a jurisdiction can allow an offender to have a reduced registration period.

Colorado River Indian Tribes does not allow for a reduction of registration period.

Colorado River Indian Tribes meets all of the SORNA requirements in this section.

## **IX. Public Registry Website and Community Notification Requirements**

SORNA requires each jurisdiction maintain a public sex offender registry website and publish certain registration information on that website. SORNA also requires that certain information not be published on a jurisdiction's public registry website. Additionally, SORNA requires each

jurisdiction disseminate certain initial and updated registration information to schools, public housing agencies, and social service entities responsible for protecting minors, and the community through an automated notification system.

A. Public Registry Website

SORNA requires offender information be published on the jurisdiction's public registry website within three business days. In addition to being able to search for a specific offender by name, the jurisdiction's sex offender website must also be searchable by ZIP code or geographic radius.

Colorado River Indian Tribes operates a public registry website that conforms with SORNA requirements.

B. Community Notification

The jurisdiction's public sex offender registry website must include a function that allows members of the public and organizations to request email notification when sex offenders move into, or start employment or school within, a ZIP code or geographic radius specified by the requester.

Colorado River Indian Tribes provides community notification in a manner that conforms with SORNA requirements.

Colorado River Indian Tribes meets all of the SORNA requirements in this section.

**X. Enforcement of Registration Requirements**

SORNA requires that jurisdictions take measures to enforce registration requirements and engage in practical procedures for investigating and dealing with absconders.

A. Failure to Appear for Registration

SORNA requires that when a jurisdiction is notified of a sex offender's intent to live, work or go to school in its jurisdiction, and that offender fails to appear for registration as required, the receiving jurisdiction must inform the originating jurisdiction (the jurisdiction that provided the initial notification) that the sex offender failed to appear for registration.

The failure-to-appear procedures utilized by Colorado River Indian Tribes conform with SORNA requirements.

B. Absconders

SORNA requires that, when a jurisdiction has information that a sex offender may have absconded, the jurisdiction take certain actions to investigate the absconder and notify various law enforcement agencies.

The investigation and notification procedures utilized by Colorado River Indian Tribes conform with SORNA requirements.

Colorado River Indian Tribes meets all of the SORNA requirements in this section.

#### **XI. Additional Considerations**

There are no additional considerations.

#### **Conclusion**

Colorado River Indian Tribes has put forth exceptional effort in substantially implementing SORNA and enhancing its sex offender registration and notification system. Going forward, the tribe will continue to be required to certify annually to the SMART Office continuing implementation of SORNA.